Financial Statements With Independent Auditors' Report

For the Year Ended June 30, 2010

ELLIS RECREATION COMMISSION
Financial Statements With Independent Auditors' Report
For the Year Ended June 30, 2010

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

To the Board of Directors

Ellis Recreation Commission

Ellis, Kansas

We have audited the accompanying financial statements of **Ellis Recreation Commission**, a component unit of Unified School District No. 388, Ellis, Kansas, as of and for the year ended June 30, 2010, as listed in the table of contents. These financial statements are the responsibility of **Ellis Recreation Commission's** management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards and the audit guide require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described more fully in Note 1, Ellis Recreation Commission has prepared these financial statements using accounting practices prescribed or permitted by the State of Kansas, whose practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of **Ellis Recreation Commission**, as of June 30, 2010, or the changes in its financial position for the year then ended. Further, **Ellis Recreation Commission** has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of each fund of **Ellis Recreation Commission**, as of June 30, 2010, and their respective cash receipts and disbursements, and budgetary results for the year then ended, on the basis of accounting described in Note 1.

Idamo, Brown, Beran, & Back ADAMS, BROWN, BERAN & BALL, CHTD.

Certified Public Accountants

November 17, 2010

ELLIS RECREATION COMMISSION
Summary of Cash Receipts, Expenditures, and Unencumbered Cash
For the Year Ended June 30, 2010

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance
Governmental Fund Categories General Fund General Fund	\$ 137,179	ı	222,099	138,197	221,081	4,401	225,482
Special Revenue Fund Employee Benefits Fund	11,969	1	21,644	17,924	15,689	16	15,705
Total Reporting Entity	\$ 149,148	t	243,743	156,121	236,770	4,417	241,187
			Com	Composition of Cash	Checking Accounts Savings Accounts Certificates of Deposit	47	16,940 101,937 122,310
					Total Reporting Entity	fy (241,187

The notes to the financial statements are an integral part of this statement.

ELLIS RECREATION COMMISSION Summary of Expenditures - Actual and Budget For the Year Ended June 30, 2010

Spunds		Certified Budaet	Adjustment for Qualifying Budaet Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
d Cate						
General Fund General Fund	↔	270,490	ı	270,490	138,197	(132,293)
Special Revenue Fund Employee Benefits Fund		21,644	ı	21,644	17,924	(3,720)

The notes to the financial statements are an integral part of this statement.

ELLIS RECREATION COMMISSION General Fund

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended June 30, 2010
(With Comparative Actual Totals for the Prior Year Ended June 30, 2009)

			Current Year	
	Prior			Variance
	Year			Over
	Actual	Actual	Budget	(Under)
Cash Receipts				
Appropriations	\$ 138,000	188,988	237,165	(48,177)
Interest on Idle Funds	1,565	2,345	1,000	1,345
Participation Fees	24,177	24,502	26,735	(2,233)
Miscellaneous	5,397	6,064	4,590	1,474
Donations	500	200	1,000	(800)
Total Cash Receipts	169,639	222,099	270,490	(48,391)
Expenditures				
Administration	32,052	34,600	34,280	320
Adult Programs	130	62	1,000	(938)
Advertising	2,061	599	3,000	(2,401)
Aerobics	· -	•	1,620	(1,620)
Baseball/Softball	14,848	16,578	15,000	1,578
Boys/Girls Basketball	3,348	3,923	3,500	423
Capital Outlay	31,730	10,502	102,845	(92,343)
Co-Ed Softball	566	1,009	1,800	(791)
Concessions	3,346	3,307	3,000	307
Ellis Summer Basketball League	840	· -	· -	-
Fair Board Lease	1,000	1,000	1,000	-
Federated/Youth Football	3,366	5,810	5,000	810
General Maintenance	11,873	8,194	11,000	(2,806)
Hourly Help	11,279	13,749	24,105	(10,356)
Hunter Safety	-	_	100	(100)
Insurance	3,314	3,850	5,000	(1,150)
Junior Golf	223	100	1,200	(1,100)
Kickball/Track	168	927	500	427
Legal and Professional	6,041	5,270	11,000	(5,730)
Maintenance - Salaries	6,695	7,013	7,040	(27)
Men's Basketball Tournaments	2,071	2,053	2,500	(447)
Miscellaneous	3,426	-	4,000	(4,000)
New Programs	511	₩	1,000	(1,000)
Office	6,381	3,533	5,000	(1,467)
Professional Development	554	66	2,000	(1,934)
Senior Programs	561	443	1,500	(1,057)
Soccer	5,051	3,895	5,500	(1,605)
Special Events	2,183	1,192	3,000	(1,808)
Utilities	3,262	3,124	4,000	(876)
Volleyball	2,137	1,566	3,500	(1,934)
Youth Leisure Programs	4,555	5,832	6,500	(668)
Total Expenditures	163,572	138,197	270,490	(132,293)
Cash Receipts Over (Under) Expenditures	6,067	83,902		
Unencumbered Cash - Beginning	131,112	137,179		
Unencumbered Cash - Ending	\$137,179	221,081		

The notes to the financial statements are an integral part of this statement.

ELLIS RECREATION COMMISSION Employee Benefits Fund

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended June 30, 2010
(With Comparative Actual Totals for the Prior Year Ended June 30, 2009)

			Current Year	
	Prior Year Actual	Actual	Budget	Variance Over (Under)
Cash Receipts				
	\$ 18,878	21,644	21,644	-
Expenditures				
KPERS	2,608	2,250	2,500	(250)
Liability Insurance	1,439	1,311	1,760	(449)
Linebacker Insurance	909	909	1,288	(379)
Health Insurance	7,653	8,636	9,513	(877)
Worker Compensation Insurance	865	643	1,000	(357)
Unemployment Taxes	51	78	100	(22)
FICA - Employer's Share	3,014	4,097	5,483	(1,386)
Total Expenditures	16,539	17,924	21,644	(3,720)
Cash Receipts Over (Under) Expenditures	2,339	3,720		
Unencumbered Cash - Beginning	9,630	11,969		
Unencumbered Cash - Ending	\$11,969	15,689		

Notes to Financial Statements June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Ellis Recreation Commission has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The accompanying financial statements are presented to conform to the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The following is a summary of such significant policies.

Reporting Entity

The Recreation Commission is authorized by K.S.A. 12-1922 under an agreement with Unified School District No. 388, Ellis, Kansas to provide a system of public recreation and playgrounds. The governing body of the Recreation Commission consists of five members: two appointed by Unified School District No. 388, Ellis, Kansas, two appointed by the City of Ellis, Kansas, and one appointed by the first four appointed members. These financial statements consist of all the funds of the Recreation Commission. The Recreation Commission receives funding from local and state governmental sources and must comply with the requirements of these funding sources.

The Recreation Commission is a component unit of Unified School District No. 388, Ellis, Kansas. The Recreation Commission is controlled by or dependent on Unified School District No. 388, Ellis, Kansas. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective governing board. These financial statements include only the funds of the Recreation Commission.

Use of Estimates

The preparation of financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect the reported amount of unencumbered cash balances and accounts payable during the reporting period. Actual results could differ from these estimates.

Basis of Presentation - Fund Accounting

The accounts of the Recreation Commission are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following categories of funds comprise the financial activities of the Recreation Commission for the year ended June 30, 2010.

Governmental Fund Categories

General Fund – to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Fund – to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory)

Notes to Financial Statements
June 30, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The Recreation Commission has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the Recreation Commission to use the statutory basis of accounting.

Departure From Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expenses, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the Recreation Commission are not presented in the financial statements. Also, long-term debt such as general obligation bonds, revenue bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund and special revenue funds (unless specifically exempted by statute).

Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget.

- a. Prior to certification of the budget to Unified School District No. 388, Ellis, Kansas, the Recreation Commission will meet to answer questions and objections of taxpayers relating to the proposed budget or for amendments to the proposed budget.
- b. Publication in local newspaper of the proposed budget notice of public hearing on the budget 10 days prior to meeting.
- c. Public hearing to be held not less than 10 days prior to the date on which the Recreation Commission is required to certify its budget to Unified School District No. 388, Ellis, Kansas.
- d. Adoption of the final budget to Unified School District No. 388, Ellis, Kansas no later than August 1st.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of

Notes to Financial Statements June 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the Recreation Commission for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Deposits and Investments

The Recreation Commission follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized by fund category in the summary of cash receipts, expenditures, and unencumbered cash.

K.S.A. 9-1401 establishes the depositories which may be used by the Recreation Commission. The statute requires banks eligible to hold the Recreation Commission's funds have a main or branch bank in the county in which the Recreation Commission is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Recreation Commission has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Recreation Commission's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Recreation Commission has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

State statutes place no limit on the amount the Recreation Commission may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Recreation Commission's deposits may not be returned to it. State statutes require the Recreation Commission's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The Recreation Commission does not use "peak periods". All deposits were legally secured at June 30, 2010.

At June 30, 2010, the Recreation Commission's carrying amount of deposits was \$241,187 and the bank balance was \$249,275. The bank balance was held by two banks resulting in a concentration of credit risk. Of the bank balance, \$249,275 was covered by federal depository insurance.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Recreation Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The Recreation Commission had no investments at June 30, 2010.

Notes to Financial Statements June 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Compensated Absences

Vacation with pay is granted to all full-time Recreation Commission employees on the basis of 14 days per year. These vacation leave days need to be taken during low-load times during the recreation seasons. These vacation days need to be used in full every year or the employee will lose them, unless other arrangements are approved by the Board. Vacation days shall be charged in increments of not less than one half day. Vacation time is tracked on a calendar year basis.

Medical leave with pay is granted to all full-time Recreation Commission employees on the basis of four hours per each accrued paycheck. Any absence for a fraction or part of a day, which is chargeable to medical leave, shall be charged in increments of not less than one-quarter hour. An employee shall not be paid for any unused medical leave upon termination of his or her employment with the Recreation Commission.

A potential liability for accumulated vacation and medical leave is shown on the schedule of long-term debt.

Defined Benefit Pension Plan

Plan Description

The Recreation Commission contributes to the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S Kansas, Suite 100; Topeka, KS 66603-3869) or by calling 1-888-275-5737.

Funding Policy

K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% and 6% (if hired on or after July 1, 2009) of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established for calendar year 2009 is 6.54% and 2010 is 7.14%. The Recreation Commission's employer contributions to KPERS for the years ending June 30, 2010 and 2009 were \$2,135 and \$2,022, respectively, equal to the required contributions for each year.

Property Tax Calendar

Collection of current year property tax by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Property taxes are collected and remitted to the County Treasurer. Taxes levied annually on November 1st are due one-half by December 20th and one-half by May 10th. Major tax distributions are made in the months of December through July. Lien dates for personal property are in March and August and lien dates for real property are in September. Taxes are recognized as revenue in the year received. Delinquent tax payments are recognized as revenue in the year received.

Reimbursements

The Recreation Commission records reimbursable expenditures (or expenses) in the fund that makes the disbursement and records reimbursements as revenue to the fund.

Notes to Financial Statements June 30, 2010

NOTE 2 – LITIGATION

Ellis Recreation Commission is party to various legal proceedings which normally occur in governmental operations. These legal proceedings are not likely to have a material adverse impact on the affected funds of the Recreation Commission.

NOTE 3 – RISK MANAGEMENT

Ellis Recreation Commission carries commercial insurance for risks of loss, including property, general liability, inland marine, auto, workers compensation, and fidelity bond coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 4 - COMPARATIVE DATA

Comparative data for the prior year has been presented in Statement 3 in the accompanying financial statements in order to provide an understanding of changes in **Ellis Recreation Commission's** cash and unencumbered cash balances. However, complete comparative data (presentation of prior year totals in Statement 1) has not been presented since their inclusion would make the statement unduly complex and difficult to read.

NOTE 5 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Ellis Recreation Commission has one check outstanding for more than two years which is in violation of K.S.A. 10-816.

NOTE 6 – OPERATING LEASES

On January 1, 2006, **Ellis Recreation Commission** entered into a thirty year operating lease agreement with the Ellis County Junior Free Fair Association, Inc. for real estate located in the City of Ellis, Kansas. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the Recreation Commission's financial statements. A payment of \$1,000 was paid during fiscal year 2010. Future schedule payments to maturity are as follows:

Year	 Amount
2011	\$ 1,000
2012	1,000
2013	1,000
2014	1,000
2015	1,000
2016 - 2020	5,000
2021 - 2025	5,000
2026 - 2030	5,000
2031 - 2035	5,000

Notes to Financial Statements June 30, 2010

NOTE 7 – LONG-TERM DEBT

Ellis Recreation Commission has the following types of long-term debt:

Lease Obligations

The Recreation Commission has entered into a lease agreement with an option to purchase at the expiration of the lease term. The lease contains a fiscal funding clause.

ELLIS RECREATION COMMISSION Notes to Financial Statements June 30, 2010

NOTE 7 - LONG-TERM DEBT (continued)

Changes in long-term liabilities for the Recreation Commission for the year ended June 30, 2010 were as follows:

Interest Paid	198		198
Balance End of Year	1	6,428	6,428
Net Change		6,428	6,428
Reductions/ Payments	(3,485)		(3,485)
Additions	i		1
Balance Beginning of Year	3,485	1	3,485
I	€)	1	₩
Date of Final Maturity	06/02/10		
Amount of Issue	14,708		
Date of Issue	06/02/05 \$		
Interest Rate	8.90%		
enssi	Capital Leases Payable John Deere Tractor, Rake, and Loader	Compensated Absences	Total Long-Term Debt